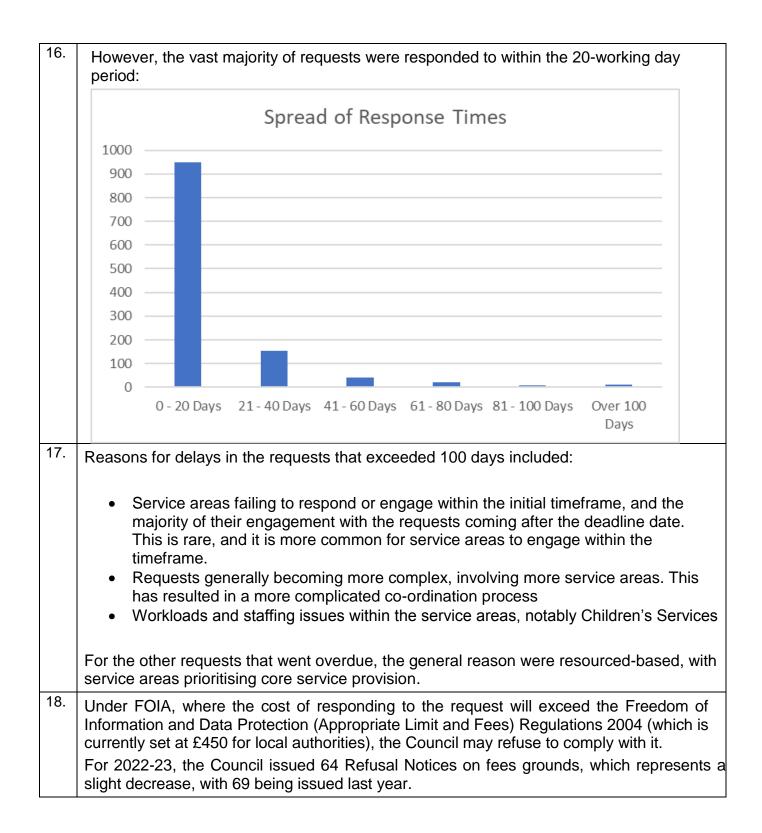
DECISION-MAKER:				GOVERNANCE COMMITTEE		
	BJECT:			FREEDOM OF INFORMATION, DATA P REGULATION OF INVESTIGATORY PC ANNUAL REVIEW 2022-23		
DAT	E OF D	ECISION	l:	2 nd October 2023		
REP	ORT O	F:		Director of Governance, Legal, and HR		
				CONTACT DETAILS		
AUT	AUTHOR: Name: CHR		CHR	IS THORNTON, Data Protection Officer	Tel:	023 8083 2627
E-mail: chris		chris	thornton@southampton.gov.uk			
			IARD IVORY, Director of Governance, I and HR	Tel:	023 8083 2794	
		E-mail:	Richa	ard.ivory@southampton.gov.uk		
STA	TEMEN	IT OF CC	NFID	ENTIALITY		
Non	е					
BRI	EF SUN	IMARY				
Cou	ncil's ac	tivity und NDATIOI	er the NS: ote and	he UK General Data Protection Regulat Regulation of Investigatory Powers Act 20 d comment on the update of the statistical ril 2022 – 31 st March 2023 relating to:	00 (R	IPA).
	(ii)	To no attac	FOIA GDP RIPA ote the hed at	and associated legislation R 2000 updated Corporate Surveillance documer appendix 1	nt (Oc	tober 2023)
	SONS	FOR REF	PORT	RECOMMENDATIONS		
1.	To keep Members informed as to the impact of the legislation to the Council and to detail the form and type of information requests received in 2022-23.					
2.	To ensure that Members continue to be aware of the Council's statutory obligation and compliance performance.				ry obligations	
ALT	ERNAT	IVE OPT	IONS	CONSIDERED AND REJECTED		
3.	analys such n Comm legisla	is. This w natters to issioner t tion, and	as rejo Mem hat th to ma	nging this report before members is to ected because it is considered to be good bers, provides an audit trail to demonstra e Council has a robust structure in plac intain the profile of information law requir organisation.	gove ate to e to	the Information comply with the

4.	This report will be	published on the Co	ouncil's website			
	FOIA					
5.	•			ation and environment be issued within 20 wo		
6.	public authority wit exemptions, the FC (i) The right to information	h functions in Engla DIA confers two states be told whether or h; and	and, Wales and utory rights on not the public a	authority holds that		
7.	 (ii) The right to have that information communicated to them There are two types of exemptions that may apply to requests for information – absolute and qualified. 					
3.	Information that falls into a particular exemption category, for example information relating to commercial interests, will have to be disclosed unless it can be successfully argued that the public interest in withholding it is greater than the public interest in releasing it. Such exemptions are known as qualified exemptions.					
9.	Where information falls within the terms of an absolute exemption, for example, information reasonably accessible by other means or information contained in court records, a public authority may withhold the information without considering any publi interest arguments.					
	-		ld the informati	on without considering	any pub	
10.	interest arguments	•		on without considering oken down as follows:	any pub	
10.	interest arguments	•	75 requests, bro	_	any pub	
	interest arguments For 2022-23, the C Total Requests 1175	Council received 117 FOI Rec 1057	′5 requests, bro uests	oken down as follows: EIR Requests 118		
10.	interest arguments For 2022-23, the C Total Requests 1175 This represents a s	council received 117 FOI Rec 1057 slight increase on p OVID-19 pandemic.	75 requests, bro uests revious years, v	oken down as follows: EIR Requests 118 which had seen a decr		
	interest arguments For 2022-23, the C Total Requests 1175 This represents a s attributed to the CO	council received 117 FOI Rec 1057 slight increase on p OVID-19 pandemic.	75 requests, bro uests revious years, v REQUESTS REC	oken down as follows: EIR Requests 118 which had seen a decr	ease	

12. The Directorate breakdown of the requests is as follows:

			requeete te de					
	Directorate	No. Rec'd	Responded On Time	Responded Late	Av. Days Taken			
	Children and Learning	167	66%	34%	25			
	Corporate Services	272	85%	15%	16			
	Place	460	85%	15%	18			
	Strategy & Performance	27	79%	21%	19			
	Wellbeing and Housing	243	79%	21%	19			
	Not allocated	6	N/A	N/A	N/A			
	Grand Total	1175	81%	19%	19			
13.	sought from the request. C months, the request is dee During the year, 81% of all within the statutory deadlin year, most likely due to the and Learning.	med to b monitor e of 20 v	be lapsed. ed FOI and EII working days. 1	R requests were This is a decrea	e responded to with use on the previous			
	The Council's target rate for responses is 90%.							
	% FOI / EIR ANSWERED WITHIN 20 WORKING DAYS							
	97 · 96 · 98 · 95	90 · 92 *	96 · 97 · ^{98 ·} 96 ~ 8	⁸⁹ 81 • ^{86 •} 83 71	- ⁹⁰ - 84 - 81			
	205,206,201,28,09	9 ²⁰¹⁰ 2012	2012 2013 2014 2015 1	010 201 2018 2019 201 010 201 2018 2019 201	202220223			

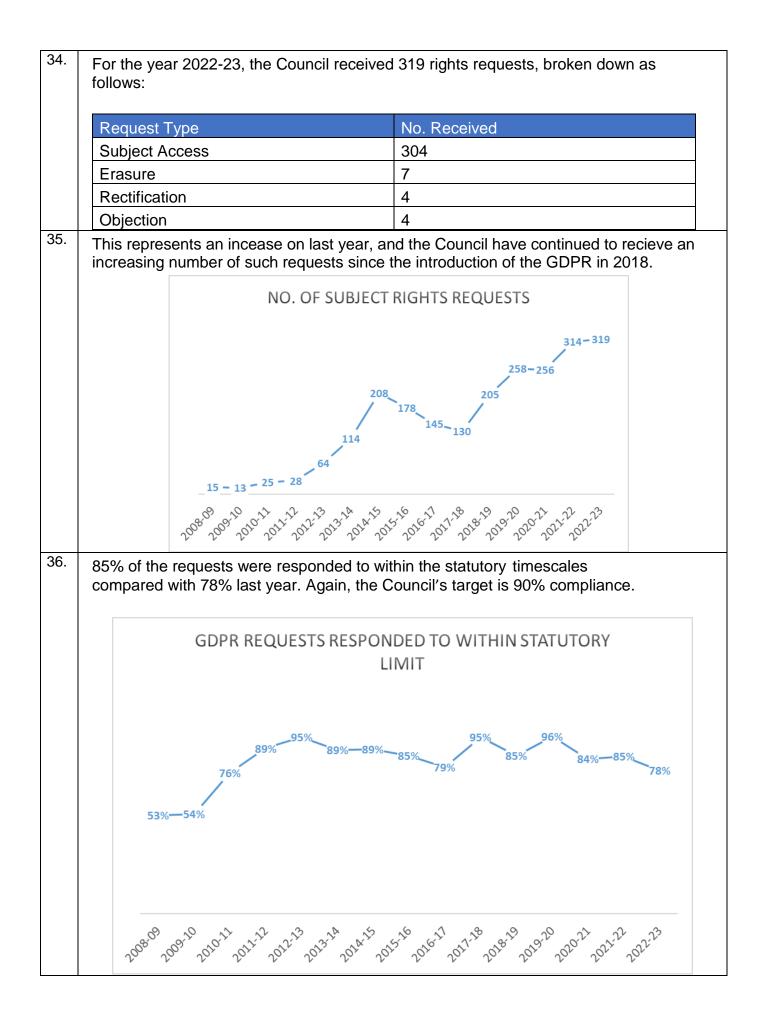
14.	Reasons why a request might not be answered within the statutory timeframe are as follows:
	 Requests not being referred to the Corporate Legal team when received by the service area
	 Service areas experiencing high workloads for other statutory services, that have a higher priority.
	 Requests being initially allocated to the incorrect service area, and this does not become apparent until near the end of the deadline. Human / administrative errors.
	• The complexity of the request – for example, if there are a large number of components to the response that need to be compiled to respond in full, but a costs limits/staff time exemption can't be applied, more than one exemption needs to be applied, or a large amount of redaction is required (this can't be considered in the costs limits).
	 The request contains inaccuracies - for example, if a response is initially sent out on time but is later identified to contain errors, a revised response should be sent and it is likely that such instances will take us past the deadlines. Staff absence, particularly if the service area holding the data is a small team, or the request needs approval from a particular individual Representations are sought from third parties regarding the request (e.g. those that might have commercial interests in the data being released).
	those that might have commercial interests in the data being released).
15.	The average days taken to respond has increased to 19 days, which represents the highest average since the FOIA came into force.
	AVERAGE DAYS TAKEN TO RESPOND
	$11 \cdot 11 \cdot 12 \cdot 11 \cdot 12 \cdot 12 \cdot 12 \cdot 12 \cdot$
	2052062012082092092012012012012012012012012012012012012012



20.	take to locate the information sought. If the individual records or files have to be searched part of a reportable field). The service area would be asked to do a sate estimate / average time, which is then used one file would take 5 minutes on average, s which equates to 20.8 hours (and over the 1 Each "item" requested needs to be looke Council might issue a partial response (sor 18 hours, and some cannot).	ed at separately, however, which is why the ne of the information can be disclosed within
20.	The breakdown of the request outcomes is	as follows:
	Outcome	No. of Requests Closed in Period
	Fully Answered	979
	Refused or Part Refused	113
	Lapsed or Withdrawn	90
	has been applied. This would still be classe Refused or part-refused requests are where or only certain elements have been refused refusal will be because the request is vexat Lapsed or withdrawn requests are where th request, or has not come back with clarifica	e the request has been refused in its entirety, (e.g. on cost grounds). Other reasons for ious or repetitive in nature. e requester has actively withdrawn their
21.	13 individuals requested internal reviews re partially withhold information requested, or how their request was handled.	
22.	The themes of the internal reviews were as	s follows:
	The requester was unhappy that the	eir request has been deemed to be vexatious
	 The requester was unhappy with the cost (i.e. they were not satisfied with 	e request being refused on the grounds of the Council's estimate)
	 The requester was unhappy with the withhold information (e.g. commerci 	e Council's application of an exemption to al interests).
	 The requester was not satisfied that had been provided. 	all information within scope of their request
23.		which related to a complaint that the Council tory timeframe. A response was issued, and

Service Area	No.
Housing	79
Highways	67
HR	49
Schools	49
Parking	46
Procurement	38
Environmental Health	36
Planning	35
HMOs	32
Information communication technology	32
Requester Category Private Citizens	% of Requests 63%
Companies / Businesses	13%
Media	11%
	13%
Remainder	
	bination of charities, students, researchers Councils etc.
The remaining requests came from a com lobby groups, MPs / Members and other of Previously, Members requested information Service spends on dealing with requests. scrutiny of the Act indicates "the best-perf hours for each request". We can estimate comparable to this and using the £25 per	Councils etc. on as to how much time and resources eac Research from Parliamentary post-legislati orming local authorities took between 1 and that our time spend on requests is hour rate that the Act allows us to charge for estimate that each request costs the Cour rage.

28.	For example, the Corporate Legal time spent just over 13 ho in 2022-23. The average therefore predominantly represents application of legal tests to requests where the Council seeks information from release. The total amount of time the Corporate Legal team spent on	the time tak to withhold	en for detailed certain			
	advice on FOI requests for 2022-23 was 1639 hours, which £59,646.	equates to a	cost of			
29.	In providing advice and guidance on all information governan (e.g. processing information requests, investigating breaches Protection Impact Assessments etc.), the Corporate Legal ter equating to a cost of £256,729. This includes:	, conducting	Data			
	Information Governance Work	Hours	Cost			
	FOI Requests	1639	£59,646			
	SAR Requests	1446	£56,880			
	Providing General Data Protection Advice	987	£56,714			
	Third Party, CCTV, and Re-Use Requests	643	£30,271			
	Investigating Data Breaches, Complaints, or Concerns	324	£15,939			
	Conducting Data Protection Impact Assessments	249	£14,274			
	RIPA advice	62	£3,675			
30.	It should be stressed that these figures do not include the tim Support or the service areas' involvement in these matters, a have a mechanism for capturing that resource cost (which co cost to the Council).	and the Coun	icil does not			
31.	In the Corporate Legal team there are now 3 FTE member of providing advice and monitoring compliance with information Legal Services, the Director, Head of Legal Partnerships and function when their capacity allows.	law. Other r	nembers of			
	GENERAL DATA PROTECTION REGULATION					
32.	The GDPR gives individuals the right to know what informati along with other rights, and provides a framework to ensure t handled properly.					
33.	Under the GDPR, an individual is entitled to access personal organisation, of which that individual is the data subject. Such are known as subject access requests. Other requests available	h requests fo	or information			
	Rectification					
	Erasure					
	Restriction					
	Object					
	Portability					
	The Council has to respond to such requests within one calen	dar month.				

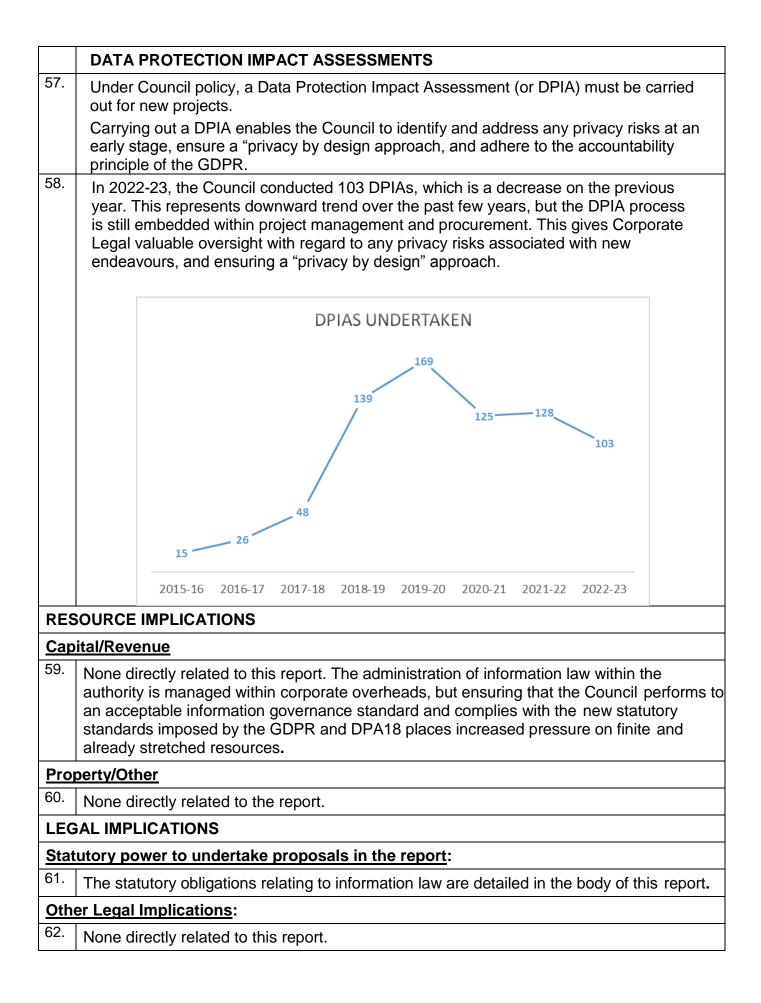


great deal of resources and tim The Directorate breakdown is	as follows:			
	No. Rec'd	Responded on time	Responded Late	Av. Day Taker
Children and Learning)	190	69%	31%	86
Corporate Services	32	100%	0%	20
Place	27	93%	7%	24
Strategy and Performance	7	100%	0%	4
Wellbeing and Housing	62	91%	9%	27
Not allocated to Directorate	1	N/A	N/A	N/A
Grand Total	319	78%	22%	65
Compliance is calculated from include requests <i>received</i> in th Requests are not allocated to a from the request. Clarification i the request is deemed to be la The vast majority of requests	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in th Requests are not allocated to a from the request. Clarification i the request is deemed to be la The vast majority of requests	e previous year. a directorate wher s requested, and psed.	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in th Requests are not allocated to a from the request. Clarification i the request is deemed to be la The vast majority of requests	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in th Requests are not allocated to a from the request. Clarification i the request is deemed to be la The vast majority of requests Spre	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in the Requests are not allocated to a from the request. Clarification is the request is deemed to be land The vast majority of requests Spre	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in the Requests are not allocated to a from the request. Clarification is the request is deemed to be lan The vast majority of requests Spre 35 30	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in th Requests are not allocated to a from the request. Clarification i the request is deemed to be la The vast majority of requests Spre 35 30 25	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in the Requests are not allocated to a from the request. Clarification is the request is deemed to be la The vast majority of requests 35 30 25 20 15	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in th Requests are not allocated to a from the request. Clarification i the request is deemed to be la The vast majority of requests 35 30 25 20 15 10	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in the Requests are not allocated to a from the request. Clarification is the request is deemed to be la The vast majority of requests 35 30 25 20 15	e previous year. a directorate when s requested, and psed. were responded to	n it is not clear if this is not re o within the on	what information ceived within 3	on is sou months,
include requests <i>received</i> in th Requests are not allocated to a from the request. Clarification i the request is deemed to be la The vast majority of requests 35 30 25 20 15 10	e previous year. a directorate when s requested, and psed. were responded to ad of Respons	n it is not clear if this is not re o within the on a Times	what information ceived within 3	on is sou months,

39.	The delays generally occurred within the Children and Learning, which is to be expected as they receive the largest volume of requests. For requests that took over 100 days to respond to, the main themes were:
	 The volume and complexity of requests for social care information Issues / delay in replacing and training the Children's "Single Point of Contact" (SPOC) officer, a key member of staff who co-ordinates the responses to such requests.
	 Children and Learning clearing a large backlog of requests. This was done on a first-come-first-served basis and whilst the backlog was cleared it led to a large number of "late" requests being responded to, attributing to the figures above (which only included requests that were responded to).
	 Requests involving a large volume of historic records. In most cases, the Council were able to give a partial disclosure on or just after the statutory deadline and then would provide a monthly disclosure bundle until the SAR was complete. Carrying out necessary checks on disclosure regarding redactions, and seeking input from a relevant social worker
40.	9 individuals requested internal reviews regarding decisions made to withhold, partially withhold information requested, or where they were generally unhappy with how their request was handled.
	The themes of reviews are as follows:
	 The requester was not satisfied that the Council had disclosed all information it held on them
	 The requester was not happy with the delays in responding, and / or the application of the 2-month extension
	 The requester did not agree with the Council's interpretation of what constituted their "personal data".
	 The requester was not happy with the redactions applied to the documents provided
41.	There were 2 occasions where the ICO contacted the Council in light of concerns they had about how a request was handled. One complaint was in respect of a late reply to a subject access request, and the other related to the Council's initial search for information, which was deemed insufficient. However, this issue had already been identified and address as part of an internal review carried out in respect of the request.
	Both complaints were addressed with not further action from the Commissioner.
42.	Sometimes, there is a requirement to disclose personal data which might otherwise be in breach of the GDPR. Where an exemption from the non-disclosure provisions applies, such disclosure is not in breach of the GDPR.
	Examples of exemptions include crime and taxation and disclosures required by law or made in connection with legal proceedings. Such requests are typically made to the Council by regulatory authorities such as the police, the Department of Work and Pensions and so on as part of their investigations.

43.	For the year 2022-23 the Council received 304 requests for data from such third-party organisations compared to 343 in the previous year.
	The top three requester types are as follows: Type Requests
	Police 128
	Government Agency 74
44.	Local Authority 68
	In addition to these requests, the CCTV control room (City Watch) and Licensing Team received 1251and 77 third party requests respectively (all of the Licensing requests were for footage from the vehicle Taxi Cameras). These requests are regulated by information sharing agreements, which removes the requirement to have each one authorised by Corporate Legal.
	DATA SECURITY INCIDENTS
45.	During 2022-23, 196 data security incidents were reported to the Corporate Legal team, which represents a slight drop from last year's 204 reported incidents.
	72% of these 196 were determined to be actual data breaches upon investigation, with the most common cause (59% of incidents) being data sent electronically to incorrect recipients.
	It should be noted that a "breach" could include an internal disclosure of information to the wrong member of staff, but as this information has not been shared externally, the detriment to the data subject would be deemed to be minimal.
46.	The Council records the "severity" of the incidents reported, determined by a number of factors, including the nature of the information involved, the volume of data, and the possible harm the breach might cause to individuals involved. Any incident receiving a severity rating over 1 was considered to require a full investigation and remediation report.
	For 2022-23, the average severity of incidents determined to be actual breaches was 0.3.
47.	Two of the data breaches were considered sufficiently serious to be reported to the Information Commissioner's Office. Details of these incidents is as follows:
	 An adopted child found the address of a previous social worker in their memory box, and wrote a letter to their birth father, whom she had not seen for many years. The social worker had left the Council, but the letter was received and forwarded to the father against practice guidelines. Although the letter did not include the child's home address, it did trigger the father's wish to get back involved in their life and caused upset to the adoptive family.
	 A commissioned provider suffered a ransomware attack, and whilst the Council were not at fault for this, the Council was the data controller for some of the information at risk. The information involved social care data relating to children.
48.	In both of these incidents, the ICO considered that no further action was necessary as the Council had put into action adequate and robust remediation plans to address the risks to the individual, and ensure that such errors do not reoccur.

	NHS TOOLKIT
49.	In order to share information with our health partners, the Council has to provide annual assurance as to the standard of its information governance compliance. In the absence of any service information governance lead, the Corporate Legal Team again assumed short-term responsibility for collation of the Toolkit evidence. The Council was self-assessed at being 100% compliant with the mandatory evidence requirements.
	RIPA
50.	Under RIPA, the Council as a public authority is permitted to carry out directed surveillance, the use of covert human intelligence sources and to obtain communications data if it is both necessary for the purpose of preventing or detecting crime and/or disorder and the proposed form and manner of the activity is proportionate to the alleged offence.
51.	There were no authorisations made under RIPA in 2022-23.
52.	Examples of activity authorised in previous years include covert surveillance of a victim's home to detect acts of criminality, directed surveillance of individuals who were involved in fraudulent activities and a Covert Human Intelligence Source ('CHIS') was used to form an online relationship with a suspect to make a test purchase of suspected counterfeit goods.
53.	The Council is required to formally appoint a 'Senior Responsible Officer' for RIPA. The Director of Governance, Legal & HR, is the officer who undertakes this role. The Senior Responsible Officer has responsibility for maintaining the central record of authorisations; the integrity of the RIPA process within their authority; compliance with the Act and Codes of Practice; oversight of the reporting errors to the Surveillance Commissioner; engagement with inspectors from the Investigatory Powers Commissioner and implementation of any subsequent action plan.
54.	Training for Council officers involved in RIPA processes is regularly undertaken and is delivered by the Corporate Legal Team. Our documentation, procedures and training are also used as 'best practice' by a number of other local authorities and we regularly provide training for partner authorities on request. This year we delivered six training sessions to officers at Eastleigh Borough Council.
55.	The Investigatory Powers Commissioner's Office (formerly the Office of Surveillance Commissioners) carried out its most recent inspection of the Council's management of covert activities in December 2022. In his report of December 2023, The Rt. Hon. Sir Brian Leveson, the Investigatory Powers Commissioner, noted: "In conclusion, it is clear that SCC remains very well placed as regards its levels of compliance with RIPA and the Investigatory Powers Act. It is positive to see the Policy
	and training kept on at least an annual refresher basis, and in Mrs Horspool and Mr Ivory, you reap the benefits from their longevity in these particular roles"
56.	The Council's reviewed and updated Corporate Surveillance Guidance for 2023 is attached at appendix 1



RISK MANAGEMENT IMPLICATIONS

	considered to be low. Although the report does highlight potential future pressures on service delivery with the advent of the GDPR, the decision of members in this report is to note the performance of the Council in terms of information governance for 2022-23.
63.	The potential impact of the decision in terms of finance, service delivery and reputation is

POLICY FRAMEWORK IMPLICATIONS

^{64.} The information contained in this report is consistent with and not contrary to the Council's policy framework.

KEY DE	CISION? No						
WARDS/COMMUNITIES AFFECTED:			none				
SUPPORTING DOCUMENTATION							
Appendices							
1.	Corporate Surveillance Guidance October 2023						
2.	List of authorising officers October 2023						
Documents In Members' Rooms None							
1.	None						
Equality Impact Assessment							
Do the implications/subject of the report require an Equality and No							
Safety Impact Assessment (ESIA) to be carried out.							

Data Protection Impact Assessment

Do the implications/subject of the report r Impact Assessment (DPIA) to be carried o	No				
Other Background Documents None					
Other Background documents available for inspection at:					
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)				

None

1.